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6 UNITED STATES DISTRICT COURT
7 WESTERN DISTRICT OF WASHINGTON
8 AT SEATTLE

9 UNITED STATES OF AMERICA,

10 Petitioner,

11 v.

12 MICROSOFT CORPORATION, et al.,

13 Respondents.

CASE NO. C15-102RSM

ORDER FOLLOWING COURT'S *IN*
CAMERA REVIEW

14 **I. INTRODUCTION**

15 Following Microsoft's Brief Regarding Privileged Documents Still in Dispute (Dkt.
16 #140), the Court ordered *in camera* review of certain documents. Dkt. #185. Having reviewed
17 the documents at issue, the Court rules as follows.

18 **II. BACKGROUND**

19 The government is conducting an examination of Microsoft Corporation's ("Microsoft")
20 federal income tax liabilities for the taxable years 2004 to 2006. Dkt. #146 at ¶ 3. A primary
21 focus of the examination relates to cost sharing arrangements transferring ownership of
22 intellectual property between Microsoft's foreign and domestic subsidiaries. Such transfers must
23 satisfy an "arm's length standard," requiring that trade between related affiliates to be "upon the
24 comparable terms and prices that those items would trade among unrelated parties." Dkt. #140

1 at 8. The government believes that Microsoft's cost sharing arrangements did not satisfy the
2 arm's length standard and impermissibly shifted revenue out of the United States, both decreasing
3 Microsoft's federal income tax liabilities and obtaining more favorable foreign tax treatment.
4 Microsoft maintains that certain documents responsive to the government's summonses are
5 privileged or protected from disclosure.

6 Consideration of the documents requires a general understanding of cost sharing
7 arrangements and the Americas cost sharing arrangement. Prior to the events at issue, Microsoft
8 had a foreign subsidiary conducting manufacturing operations in Puerto Rico. *See generally* Dkt.
9 #146-7; Dkt. #143 at ¶ 16. The operation manufactured software CDs, licensing the software
10 from U.S. entities and returning royalty payments. Whether these pricing of the agreements
11 satisfied the arm's length standard was often subject to IRS challenge. Dkt. #143 at ¶ 8.
12 Nevertheless, the structure afforded Microsoft favorable tax credits under tax code provisions
13 allowing "Puerto Rican affiliates to produce goods and sell the goods back to their U.S.
14 parents"—an incentive for U.S. companies to locate manufacturing operations in Puerto Rico.
15 *Id.* at ¶ 16. But the credit was being eliminated from the tax code and Microsoft appeared poised
16 to shutter its Puerto Rico operations. Dkt. #146-7 (internal planning document concluding that
17 while there were some negative consequences, Microsoft would save more than \$5 million
18 annually by outsourcing production of software CDs).

19 Aware of the impending loss of favorable tax treatment, KPMG LLP ("KPMG"), an
20 accounting firm, recommended that "Microsoft should explore US deferral opportunities taking
21 advantage of the existing manufacturing operations in Puerto Rico." Dkt. #146-8 at 3.
22 Representing that continuing operations in Puerto Rico would require "[f]ew operational
23 changes" and would provide Microsoft with "expertise in deferral strategies for the US market,"
24 KPMG presented Microsoft with several options for restructuring its Puerto Rico operations to

1 maintain some tax benefit. *Id.* KPMG also represented that it was the right firm to guide
2 Microsoft through the process as it had “significant experience . . . in the migration of [expiring
3 tax credit benefits] to new deferral structures” and had “successfully negotiated significant tax
4 holidays for U.S. companies with the Puerto Rican government.” *Id.* at 18.

5 Central to Microsoft’s options was the use of a cost sharing arrangement. The cost
6 sharing arrangement would allow Microsoft’s Puerto Rican affiliate to co-fund the development
7 of intellectual property and thereby acquire an ownership interest in that intellectual property.
8 Dkt. #143 at ¶ 18. The affiliate could then manufacture software CDs to sell back to Microsoft’s
9 distributors in the Americas. Because some of the intellectual property had already been
10 developed, the Puerto Rican affiliate would need to make a “buy-in payment” to retroactively
11 fund a portion of the development. *Id.* The transactions would be subject to the arm’s length
12 standard, presenting a balancing act between entering an arrangement that a third party would
13 enter and significantly disrupting or complicating Microsoft’s operations.

14 Microsoft was interested and retained KPMG to provide “tax consulting services” for a
15 “feasibility phase” which included “modeling the anticipated benefits of the [Intangible Holding
16 Company (“IHCo”)] over a ten-year period.” Dkt. #146-13 at 1–2. The feasibility phase was “to
17 allow [Microsoft] to develop the information necessary to decide whether moving forward with
18 an IHCo structure at this time is an advisable business decision.” *Id.* at 2.

19 Ultimately Microsoft did enter into cost sharing arrangements through technology
20 licensing agreements. Because those cost sharing arrangements were required by law to be arm’s
21 length transactions, the design and implementation details are a central focus of the government’s
22 examination. The government expresses skepticism that a third party would be likely to enter
23 into the agreements, thereby satisfying the arm’s length standard, because the agreements
24 contained several unique provisions. Dkt. #146 at ¶¶ 18–20. While many of the terms changed

1 before and afterward the agreements were to have been formed, they remained favorable for
2 Microsoft's income tax liability. *Id.* at ¶¶ 9–11. The government believes that the transactions
3 were “designed and implemented for the purpose of avoiding tax.” *Id.* at ¶ 20.¹

4 Microsoft maintains that nothing was abnormal about its actions. Microsoft argues that
5 transfer pricing disputes with the government were prevalent and, “[r]ecognizing the inevitability
6 of an [Internal Revenue Service (“IRS”)] challenge, Microsoft was determined to be adequately
7 prepared to defend these cost sharing arrangements.” Dkt. #140 at 6; *see also* Dkt. #143 at ¶ 23.
8 To this end, and because of the complexity of facts relevant to corporate international tax,
9 Microsoft employed KPMG “to help the lawyers provide legal advice” and to give its own tax
10 advice. Dkt. #140 at 1; Dkt. #143 at ¶¶ 7, 10. Mr. Boyle, then Microsoft's Corporate Vice
11 President and Tax Counsel, maintains that the materials at issue were prepared for his use and
12 that they were “prepared in anticipation of an administrative dispute or litigation with the IRS
13 over the Puerto Rican cost sharing arrangement, the pricing of the software sales to Microsoft,
14 and other issues expected to be in dispute relating to those transactions.” Dkt. #143 at ¶ 23.

15 III. DISCUSSION

16 Pursuant to the internal revenue code, the Court previously granted the government's
17 petition to enforce designated summonses issued to Microsoft and KPMG. Dkt. #107. Microsoft
18 continued to withhold 174 documents,² claiming work product protection, attorney-client
19 privilege, and the federally authorized tax practitioner privilege set forth in 26 U.S.C. § 7525.

21 ¹ The government expresses further skepticism on the basis that the agreements effectively netted
22 the Puerto Rican entity \$30 billion for the “routine” reproduction of CDs containing software and
did not otherwise have a significant impact on Microsoft's operations. Dkt. #146 at ¶¶ 15–20.

23 ² Of those, 169 documents remain at issue. The Court previously ordered that Microsoft need
24 not produce four documents identified as: MSTP9010845–MSTP9010924, MSTP9009093–
MSTP9009106, MSTP9009065–MSTP9009078, and MSTP9009051–MSTP9009064.
Additionally, Microsoft voluntarily produced MSTP9001377–MSTP9001399.

1 As the party asserting that the documents are protected, Microsoft bears the burden of proving
2 that the protections and privileges asserted apply. *Weil v. Inv./Indicators, Research & Mgmt.,*
3 *Inc.*, 647 F.2d 18, 25 (9th Cir. 1981). Microsoft has not fully carried its burden here.

4 **A. Work Product Protection**

5 Microsoft asserts work product protection over 170 of the 174 documents at issue. The
6 work product doctrine protects documents and tangible things from discovery if they are prepared
7 in anticipation of litigation by a party, or a party's representative. FED. R. CIV. P. 26(b)(3). Work
8 product protection prevents "exploitation of a party's efforts in preparing for litigation."
9 *Holmgren v. State Farm Mut. Auto. Ins. Co.*, 976 F.2d 573, 576 (9th Cir. 1992) (quoting *Admiral*
10 *Ins. Co. v. United States District Court*, 881 F.2d 1486, 1494 (9th Cir. 1989)). The court first
11 considers whether the documents were created or obtained "in anticipation of litigation or for
12 trial." See *United States v. Richey*, 632 F.3d 559, 567 (9th Cir. 2011) (quoting *In re Grand Jury*
13 *Subpoena, Mark Torf/Torf Envtl. Mgmt. (Torf)*, 357 F.3d 900, 907 (9th Cir. 2004)). Secondly,
14 the court considers whether the documents were created or obtained "by or for another party or
15 by or for that other party's representative." *Id.*

16 With documents serving dual purposes—for instance, supporting both litigation
17 preparation and the ordinary conduct of business—the court must further consider whether the
18 documents were created "because of" litigation. *Id.* at 567–68. That is, "taking into account the
19 facts surrounding their creation, their litigation purpose so permeates any non-litigation purpose
20 that the two purposes cannot be discretely separated from the factual nexus as a whole." *Torf*,
21 357 F.3d at 910.

22 Upon the Court's review, Microsoft does not establish that any of the documents at issue
23 here are protected by the work product doctrine. Most salient, the Court concludes that even if
24 the documents were created in anticipation of litigation, they all serve dual business and litigation

1 purposes. If dual purpose documents “only [] reflect the logistics or mechanics of implementing
2 business concepts,” they are likely to “have been created in essentially similar form irrespective
3 of the litigation.” *United States v. ChevronTexaco*, 241 F. Supp. 2d 1065, 1084 (N.D. Cal. 2002).
4 Microsoft, deciding to pursue these complex transactions, certainly would have considered the
5 tax consequences of the transactions and whether they complied with applicable tax provisions.
6 Indeed, the considerations appear entirely intertwined with Microsoft and KPMG structuring the
7 transactions to create the smallest tax liability possible. Absent the concurrent business decision
8 to explore the transactions, Microsoft would not have had any reason to anticipate litigation.

9 Here, Microsoft anticipated litigation *because* it was electing to take an aggressive tax
10 strategy that it knew was likely to be challenged by the government. From the Court’s
11 perspective, there is a significant difference between planning to act in a legally defensible
12 manner and in defending against an existing legal dispute. The record provides no indication
13 that Microsoft would have faced its anticipated legal challenges if Microsoft had not made the
14 decision to pursue the transactions. *Fidelity Intern. Currency Advisor A Fund, L.L.C. v. United*
15 *States*, 2008 WL 4809032 at *13 (D. Mass. April 18, 2008) (“The mere fact that the taxpayer is
16 taking an aggressive position, and that the IRS might therefore litigate the issue, is not enough”
17 to establish work product.”). Even presuming an operational need for the transactions, Microsoft
18 has not provided any reason it could not have planned the transactions in such an unfavorable
19 manner that it was effectively insulated from a tax challenge. Microsoft’s documents were not
20 created in anticipation of litigation. Rather, Microsoft anticipated litigation because of the
21 documents it created.

22 Microsoft’s arguments to the contrary are further undercut by the relationship between
23 the parties and the actions of the parties. Microsoft indicates that it “hired the best available legal
24 and tax advisors.” Dkt. #143 at ¶ 20. This included Baker & McKenzie, “a well known

1 international law firm that had successfully tried many of the leading transfer pricing cases,” for
2 “tax planning and litigation of [] tax cases and transfer pricing disputes.” *Id.* Microsoft also
3 engaged KPMG “to assist with tax advice.” *Id.*; Dkt. #144 at ¶ 20 (noting that Mr. “Boyle, a
4 lawyer, made plain that he was hiring KPMG to also help Microsoft prepare its defense to the
5 IRS’s challenge”). But Microsoft gives no indication that KPMG would represent it in the
6 anticipated litigation or that its apparent litigation counsel—Baker & McKenzie—directed
7 KPMG to create any documents necessary to an eventual litigation defense or for use at trial.
8 *Torf*, 357 F.3d at 907 (focusing on fact consultant was hired by attorney representing the party).

9 Rather, Microsoft represents that it was Mr. Boyle who directed KPMG to prepare
10 materials “in anticipation of an administrative dispute or litigation with the IRS over the Puerto
11 Rican cost sharing arrangement, the pricing of the software sales to Microsoft, and other issues
12 expected to be in dispute relating to those transactions.” Dkt. #143 at ¶ 23. That being the case,
13 the Court finds it odd that Microsoft did not protect many of the records it ostensibly created for
14 this very litigation. Dkt. #145 at 23 (noting that “the United States has discovered through this
15 proceeding that the records of several custodians, including [Mr.] Boyle himself, cannot be
16 located”); Dkt. #146 at ¶ 25. Microsoft, wholly anticipating this dispute would have acted
17 prudently in carefully maintaining the documents it created in anticipation of the dispute.

18 Lastly, the Court notes that Microsoft claims “by 2004, [it] was well aware of the IRS
19 challenging numerous companies’ transfer pricing [and] knew with certainty that
20 Microsoft’s transfer pricing would be under attack by the IRS.” Dkt. #143 at ¶ 15. Nevertheless,
21 Microsoft claimed work product protection for at least 16 documents that were created before
22 2004. Dkt. #141 at 22–24. Microsoft has not provided any other support for affording these
23 documents work product protection.

1 **B. Attorney-Client Privilege**

2 “The attorney-client privilege protects confidential disclosures made by a client to an
3 attorney in order to obtain legal advice . . . as well as an attorney’s advice in response to such
4 disclosures.” *Branch v. Umphenour*, 936 F.3d 994, 1005–06 (9th Cir. 2019) (citations omitted)
5 (omission in original). However, if a client seeks non-legal advice, for instance business advice,
6 the privilege does not apply. *Richey*, 632 F.3d at 566. Where communications serve dual legal
7 and business purposes, the court considers whether the “primary purpose” of a communication
8 was related to legal advice. *Phillips v. C.R. Bard, Inc.*, 290 F.R.D. 615, 628–29 (D. Nev. 2013)
9 (noting trend of limiting *Torf*’s “because of” standard to the work product context).³ “Because
10 it impedes full and free discovery of the truth, the attorney-client privilege is strictly construed.”
11 *United States v. Martin*, 278 F.3d 988, 999 (9th Cir. 2002) (quoting *Weil v. Inv./Indicators,*
12 *Research & Mgmt., Inc.*, 647 F.2d 18, 24 (9th Cir. 1981)).

13 Microsoft maintains that eight of the documents at issue are protected by attorney-client
14 privilege. For all eight, Microsoft maintains that the legal advice is from its in-house attorneys.
15 *See Chandola v. Seattle Housing Authority*, Case No. C13-557RSM, 2014 WL 4685351, at *3
16 (W.D. Wash. Sept. 19, 2014) (noting necessity for increased scrutiny “where in-house counsel is
17 involved, as they often act in both a legal and non-legal business capacity” and requiring a “clear
18 showing that the speaker made the communication for the purpose of obtaining or providing *legal*
19 advice”). Two of the documents are responsive to the Designated Summons. *See* Dkt. #141 at
20 8. The six remaining documents are responsive to Related Summonses 2 and 3. *See* Dkt. #141
21 at 22–27. Having reviewed the documents at issue, the Court has concluded as follows:

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24 ³ *See also Dolby Labs. Licensing Corp. v. Adobe Inc.*, 402 F. Supp. 3d 855 (N.D. Cal. 2019); *In re Premera Blue Cross Customer Data Sec. Breach Litig.*, 329 F.R.D. 656 (D. Or. 2019).

**Designated Summons
IDR IE-2209 (MSFT Documents)⁴**

Document Number 13	Bates Range: PMSTP0000027–PMSTP0000028	Privileged? Partially Privileged
<p>Document 13 is an email string between Mike Boyle and Steve Ballmer and is not primarily seeking, providing, or relaying legal advice. However, the emails sent on February 11 and 12, 2005, are primarily seeking, providing, or relaying legal advice. Those privileged communications may be redacted from the string of otherwise non-privileged communications. <i>See Panattoni Const., Inc. v. Travelers Prop. Cas. Co. of Am.</i>, Case No. C11-1195RSM, 2012 WL 6567141, at *2 (W.D. Wash. Dec. 14, 2012) (requiring redaction of privileged communication from email string).</p>		
Document Number 25	Bates Range: PMSTP0000015–PMSTP0000016	Privileged? Yes
<p>Document 25 is an email string discussing legal issues and primarily seeking, providing, or relaying legal advice.</p>		

⁴ Referenced documents are identified in Microsoft's privilege log for IDR IE-2209. *See* Dkt. #141 at 8.

Related Summonses 2 & 3 ⁵		
Document Number 43	Bates Range: MSTP9011488–MSTP9011490	Privileged? No
Document 43 is an email string discussing the legal structure of several Microsoft entities. To the extent the communications are seeking, providing, or relaying legal advice, they serve primarily a business purpose. Further, there is indication that the information was to be shared instead of maintained confidentially.		
Document Number 607	Bates Range: MSTP9001268–MSTP9001280	Privileged? No
Document 607 is an email attaching slides for a presentation. Microsoft fails to establish what, if any, information reflects “legal advice rendered by Kevin Fay.” Further, and to the extent the documents are seeking, providing, or relaying legal advice, they primarily serve a business purpose.		
Document Number 736	Bates Range: MSTP9000904–MSTP9000916	Privileged? No
Document 736 is an email attaching slides for a presentation that appear identical to those of Document 607 and are not privileged for the same reasons. Additionally, the email conveying the slides represent the slides as “[t]he numbers we showed to Johncon,” further indicating that the document served a primarily business purpose.		

⁵ Referenced documents are identified in Microsoft’s privilege log for Related Summonses 2 & 3. *See* Dkt. #141 at 22–27.

Document Number 870	Bates Range: MSTP9013961–MSTP9013963	Privileged? No
<p>Document 870 is an email string that Microsoft asserts is privileged because it reflects “legal advice from Brad DelMatto (Microsoft) regarding Puerto Rico tax grant.” Dkt. #141 at 26. Microsoft fails to establish what, if any, information reflects “legal advice from Brad DelMatto.” To the extent the documents are seeking, providing, or relaying legal advice, they primarily serve a business purpose. Further, the document indicates that the information may have been shared with third parties or not maintained confidentiality.</p>		
Document Number 881	Bates Range: MSTP9014965–MSTP9015024	Privileged? Partially Privileged
<p>Document 881 contains two planning documents, a reorganization “step plan” and a “Step Plan and Illustrative Flow of Funds.” Following review, the Court finds that MSTP9014965-MSTP9015022 is privileged as its primary purpose is seeking, providing, or relaying legal advice. The Court finds that MSTP9015023 and MSTP9015024, a native 28 page excel file, are not privileged as, to the extent they are seeking, providing, or relaying legal advice, they primarily serve a business purpose.</p>		

Document Number 882	Bates Range: MSTP9007983–MSTP9007995	Privileged? No
<p>Document 882 is an email attaching two draft agreements, one reflecting a modification by a Joseph Tyrrell, PricewaterhouseCoopers LLP accountant—a non-attorney third party. Microsoft does not establish what, if any, information in the email is seeking, providing, or relaying legal advice. To the extent the documents are seeking, providing, or relaying legal advice, they primarily serve a business purpose.</p>		

C. Tax Practitioner-Client Privilege

The crux of this case is the applicability of the federally authorized tax practitioner (“FATP”) privilege, which Microsoft claims for 164 of 174 documents. That privilege applies to the communication of tax advice between a taxpayer and a “federally authorized tax practitioner to the extent the communication would be considered privileged communication if it were between a taxpayer and an attorney.” 26 U.S.C. § 7525(a)(1). But section 7525 does not suggest “that nonlawyer practitioners are entitled to privilege when they are doing other than lawyers’ work.” *United States v. McEligot*, No. 14-CV-05383-JST, 2015 WL 1535695, at *5 (N.D. Cal. Apr. 6, 2015) (quoting *United States v. Frederick*, 182 F.3d 496, 502 (7th Cir.1999)). Equivalently, communications made primarily to assist in implementing a business transaction are not protected by the tax practitioner privilege. *See ChevronTexaco Corp.*, 241 F. Supp. 2d at 1076–78 (treating FATP privilege congruently with the attorney-client privilege). Rather, and as with the attorney-client privilege, the primary purpose of the communication must be the provision of tax/legal advice.

The Court’s conclusions as to the documents identified in Microsoft’s privilege logs are set forth in Attachments A-D of this order. In general, where the Court has determined that a

1 document is privileged pursuant to section 7525, the Court has concluded that the document's
2 primary purpose was to seek, provide, or relay tax/legal advice of a FATP. In general, where the
3 Court has determined a document is not privileged pursuant to section 7525, the Court has
4 concluded that to the extent the document seeks, provides, or relays tax/legal advice of a FATP,
5 that is not the document's primary purpose. The Court includes further or additional explanation
6 where appropriate.

7 The Court's consideration is inherently messy. *See Valero Energy Corp. v. United States*,
8 569 F.3d 626, 630 (7th Cir. 2009) ("Admittedly, the line between a lawyer's work and that of an
9 accountant can be blurry, especially when it involves a large corporation like Valero seeking
10 advice from a broad-based accounting firm like Arthur Anderson."). The parties' broad
11 arguments are often of little help in the consideration of individual documents. Likewise, the
12 limited record before the Court makes it difficult to place each individual record—spanning
13 several years—in its proper context. But the Court also remains mindful that "it is nevertheless
14 the burden of the withholding party to demonstrate that the 'primary purpose' was the rendering
15 of legal advice on a document-by-document basis." *Phillips*, 290 F.R.D. 615, 631 (D. Nev. 2013)
16 (citing *In re Vioxx Prod. Liab. Litig.*, 501 F. Supp. 2d 789, 801 (E.D. La. 2007)). The Court
17 accordingly notes several considerations that have guided its analysis.

18 The Court was not greatly influenced by the government's argument—supported by
19 several contemporaneous documents—that KPMG itself represented that it "was not providing
20 legal advice to Microsoft." Dkt. #145 at 18 (citing to instances). This is too broad a
21 characterization to attribute to the general limitations KPMG placed on its advice. KPMG's
22 consideration of the complex transactions from the tax perspective obviously did not obviate the
23 need for Microsoft to consider the transactions from additional legal perspectives. The Court has
24

1 not placed undue weight on KPMG’s admonition that Microsoft should pursue the advice of
2 additional specialists.

3 But the Court also is not persuaded by Microsoft’s conclusory argument, supported only
4 by counsel’s declaration, that KPMG provided only tax advice, “not business or non-legal
5 advice.” Dkt. #140 at 19 (citing Dkt. # 141 at ¶¶ 13–14); *Dolby Labs. Licensing Corp. v. Adobe*
6 *Inc.*, 402 F. Supp. 3d 855, 866 (N.D. Cal. 2019) (“A vague declaration that states only that the
7 document ‘reflects’ an attorney’s advice is insufficient to demonstrate that the document should
8 be found privileged.”) (quoting *Hynix Semiconductor Inc. v. Rambus Inc.*, No. 00-cv-20905-
9 RMW, 2008 WL 350641, at *3 (N.D. Cal. Feb. 2, 2008)). The nature of the advice was no doubt
10 constantly shifting. *ChevronTexaco*, 241 F. Supp. 2d at 1069 (noting that counsel provided legal
11 advice, assisted with implementation, and addressed legal issues that arose during
12 implementation). The Court’s consideration required more nuance as numerous legal, tax,
13 accounting, and business issues likely arose during Microsoft’s and KPMG’s extended
14 consideration of the complex transactions.⁶ Dkt. #140 at 28.

15 KPMG of course needed details of Microsoft’s operations to provide competent advice.
16 But this does not mean that that every fact disclosed to KPMG was in furtherance of obtaining
17 legal advice or that all advice primarily served a legal purpose. Dkt. #140 at 13 (Microsoft
18 highlighting KPMG’s need for factual detail “[t]o advise on all of these complex tax issues”).
19 Nor does it mean that all “business” documents lacked any legal analysis or were not premised
20

21 ⁶ The possible exception is for documents conveying the advice of Joseph Tyrrell, an accountant
22 for PriceWaterhouseCoopers LLP. The Government argues that Mr. Tyrrell was retained to
23 provide “accounting or financial services and not privileged advice.” Dkt. #145 at 12 n.6. On
24 reply, Microsoft does not contest this characterization and makes no particularized showing as
to Mr. Tyrrell’s status. On this concession and in accord with the record, the Court finds that any
advice provided by Mr. Tyrrell is not protected by the FATP privilege. Further, to the extent any
of the advice was privileged, it primarily served a business purpose.

1 on legal advice. Dkt. #145 at 13 (government indicating it seeks “documents addressing
2 transactional implementation, business advice, accounting advice, contract drafting and pricing
3 documents, and business structuring recommendations”). The Court’s consideration was not so
4 mechanical. *Valero*, 569 F.3d at 631 (legal analysis included “part and parcel with accounting
5 advice” is not entitled to privilege).

6 The Court therefore found it necessary to broadly consider the history of the project.
7 Certainly, the Court agrees with Microsoft that “[t]he fact that tax issues have commercial
8 consequences does not make them any less legal issues.” Dkt. #140 at 20 (citing *Schaeffler v.*
9 *United States*, 806 F.3d 34, 41 (2nd Cir. 2015) (tax issue was “a legal problem albeit with
10 commercial consequences” and the fact that large sums of money were at stake “does not render
11 those legal issues ‘commercial’”). But similarly, Microsoft cannot expand its privileges and
12 protections merely because it has pursued business transactions requiring ongoing and complex
13 tax, legal, and business advice. *Phillips*, 290 F.R.D. at 630–31 (noting that highly regulated
14 industries cannot claim that all communications with counsel are privileged because of tangential
15 legal concerns). With little guidance outside of the extremes, the Court’s consideration of
16 individual documents sought to apply principles consistently throughout the course of these
17 complex and ever evolving transactions.

18 **D. Tax Shelter Exception**

19 Irrespective of whether individual documents are protected by the FATP privilege, the
20 government argues that the privilege does not apply here as the activities fall within the tax shelter
21 exception to the FATP privilege. By statute, the FATP privilege does not apply to written
22 communications “in connection with the promotion of the direct or indirect participation of the
23 person in any tax shelter (as defined in section 6662(d)(2)(C)(ii)).” 26 U.S.C. § 7525(b). In turn,
24 a “tax shelter” is defined to include any partnership, entity, plan, or arrangement “if a significant

1 purpose of such partnership, entity, plan, or arrangement is the avoidance or evasion of Federal
2 income tax.” 26 U.S.C. § 6662(d)(2)(C)(ii).

3 Following the Court’s review, the Court finds itself unable to escape the conclusion that
4 a significant purpose, if not the sole purpose, of Microsoft’s transactions was to avoid or evade
5 federal income tax. The government argues persuasively that the transactions served a primary
6 purpose of shifting taxable revenue out of the United States. Microsoft has not advanced any
7 other business purpose driving the transactions and one does not materialize from the record.
8 The only explanation Microsoft attempts is that it entered the cost sharing arrangements to
9 replace annual disputes over its licensing and royalty scheme. But this is not a reason for why
10 Microsoft needed or wanted *this* arrangement for business purposes. Instead, Microsoft noted
11 favorably that the transaction “should NOT have much impact on how we serve customers” and
12 that, while operational expenses were expected to increase by “\$50 million over 10 years,” it
13 would result in “tax savings of nearly \$5 billion over 10 years.” PMSTP0000028. With no real
14 impact on how customers were served, the tax savings appears to have driven the decision-
15 making process. *Valero*, 569 F.3d at 629 (expressing skepticism that “rigamarole” of
16 transactions was necessary restructuring rather than attempt to “avoid paying taxes”).

17 The Court is further left to conclude, after reviewing the records *in camera*, that all the
18 documents created by KPMG “promoted” the transactions. Other than the unadorned testimony
19 of Mr. Weaver and Mr. Boyle, Microsoft and the record provide no indication that the plans for
20 the transactions originated with Microsoft. Even where testimony is sparse on particulars, the
21 Court does not set it aside lightly. But the record before the Court leads to the conclusion that
22 KPMG originated and drove the structuring of the transactions and that but for its promotion,
23 Microsoft may not have pursued the same or similar transactions. Thereafter, and in furtherance
24 of the transactions, KPMG continued to address possible roadblocks and continued to tweak the

1 transactions to maximize—as far as possible—the revenue shifted while minimizing any
2 operational effects of the restructuring. KPMG’s advice did not, as Microsoft argues, “merely
3 inform a company about such schemes, assess such plans in a neutral fashion, or evaluate the soft
4 spots in tax shelters that [Microsoft] has used in the past.” Dkt. #177-1 at 10 (quoting *Valero*,
5 569 F.3d at 629) (quotation marks omitted).

6 The obvious protest—and the one that both Microsoft and KPMG raise—is that any
7 adverse ruling by the Court will destroy the FATP privilege. First, Microsoft argues that the
8 transactions at issue were not tax shelters because they were just ordinary and accepted tax
9 structuring. *Id.* at 8–9; Dkt. #160 at 2. After all, “virtually any taxpayer who seeks tax advice
10 from an accounting firm is looking for ways to minimize his taxes or for assurance that he is
11 complying with the tax law.” *Doe v. KPMG, L.L.P.*, 325 F. Supp. 2d 746 (N.D. Tex. 2004)
12 (quotation marks omitted). But the tax shelter exception turns, at least partly, on the purpose for
13 the transaction. *See* 26 U.S.C. § 6662(d)(2)(C)(ii). A tax structure may be a permissible method
14 to achieve a legitimate business purpose in one context and an impermissible tax shelter in
15 another. *Valero*, 569 F.3d at 632 (noting that “[o]nly plans and arrangements with a significant—
16 as opposed to an ancillary—goal of avoiding or evading taxes count” as tax shelters). The
17 Court’s reading is true to the statutory language and does not eliminate the privilege.

18 The Court also is not convinced that its common sense reading of “promotion” conflicts
19 with the statutory privilege. Microsoft relies on Tax Court opinions to argue that Congress did
20 not intend to implicate the “routine relationship between a tax practitioner and a client.” Dkt.
21 #177-1 at 9–10 (citing *Countryside Ltd. P’ship v. Comm’r*, 132 T.C. 347, 352 (2009); *106 Ltd.*
22 *v. Comm’r*, 136 TC 67, 80 (2011)). From this, Microsoft puts great emphasis on the Tax Court’s
23 conclusion in *Countryside* that a “FATP was not a promoter, because he ‘rendered advice when
24 asked for it; he counseled within his field of expertise; his tenure as an adviser to the [client] was

1 long; and he retained no stake in his advice beyond his employer’s right to bill hourly for his
2 time.” Dkt. #177-1 at 10–11 (quoting *Countryside*, 132 T.C. at 354–55). But each case will
3 necessarily turn on its own facts. The Court does not read *Countryside* as setting forth a static
4 test, but as listing relevant considerations for that case. The existence of a routine relationship
5 between a FATP and a taxpayer is certainly a relevant consideration but should not extend the
6 privilege into the impermissible promotion of tax shelters.

7 In this regard, the Court finds the reasoning of the Seventh Circuit Court of Appeals in
8 *United States v. BDO Seidman, LLP* instructive. 492 F.3d 806, 822 (7th Cir. 2007). There the
9 court noted the similarities between the crime-fraud exception to the attorney-client privilege and
10 the tax shelter exception to the tax practitioner privilege. *Id.* In the crime-fraud context, the
11 Supreme Court has indicated that the need for privilege falls away “where the desired advice
12 refers *not to prior wrongdoing*, but to *future wrongdoing*.” *Id.* (quoting *United States v. Zolin*,
13 491 U.S. 554, 563 (1989) (emphasis in original)) (quotation marks and citation omitted).
14 Similarly, the Seventh Circuit viewed the tax shelter exception as vitiating the FATP privilege
15 once the privilege no longer served the goals of assuring full disclosure to counsel and
16 compliance with the law.⁷ *Id.*

17 This reasoning guides the Court’s determination that KPMG strayed into promotion of a
18 tax shelter. As noted previously, the transactions did not appear necessary to satisfy Microsoft’s
19

20
21 ⁷ Notably, in this regard, this is not an area that Microsoft was required to explore. Consistent
22 with the attorney-client privilege, the FATP privilege’s “purpose is to encourage full and frank
23 communication between [FATPs] and their clients and thereby promote broader public interests
24 in the observance of law and administration of justice.” *Upjohn Co. v. United States*, 449 U.S.
383, 389 (1981). Microsoft was not forced to take this position because of its business needs,
but rather was strategically positioning itself for a dispute it sought out. KPMG and Microsoft
created the legal issue of their own accord and should not gain greater protection merely because
they chose to pursue a legally precarious transaction.

1 operational needs.⁸ KPMG did far more than flesh out or tweak Microsoft’s preliminary plans
2 where its expertise reasonably permitted it to do so. KPMG worked to make the transaction fit
3 both Microsoft’s existing operations and the relevant tax laws—a task that appeared, at times, to
4 create internal strife.⁹ But it did so only to promote Microsoft’s avoidance of tax liability and
5 the Court concludes that all of KPMG’s written communications were “in connection with
6 promotion” of a tax shelter. 26 U.S.C. § 7525(b).

7 The Court finds that this outcome also serves the public interest. “Our system of federal
8 taxation relies on self-reporting and the taxpayer’s forthright disclosure of information.” *Valero*,
9 569 F.3d at 633. “The practical problems confronting the IRS in discovering under-reporting of
10 corporate taxes, which is likely endemic, are serious.” *United States v. Textron Inc. and*
11 *Subsidiaries*, 577 F.3d 21, 31 (1st Cir. 2009). “The government’s power to compel disclosure of
12 relevant information is the flip side of” of self-reporting. *Valero*, 569 F.3d at 633. While
13 Congress has provided for certain communications to be treated as privileged, the privilege is not
14 absolute. Where, as here, a FATP’s advice strays from compliance and consequences to
15 promotion of tax shelters, the privilege falls away.

16 Lastly, the Court acknowledges that the record before the Court is limited. The Court’s
17 conclusions should not be overstated and is in no manner a consideration of the final merits of
18 this tax dispute. *Id.* at 634 (noting limited scope of opinion as the government was merely
19 seeking information and not yet lodging accusations). The record that is before the Court,

21
22 ⁸ See MSTP9007983-MSTP9007995 (Microsoft identifying an after-the-fact business purpose
23 for the transaction but still expressing concern over whether arm’s length parties would enter into
such an agreement).

24 ⁹ See ESI0023474 (KPMG struggling internally to identify good faith legal arguments and
agreeing that its advice to Microsoft was supportable).

1 however, leads to the conclusion that the government should be afforded additional information
2 as to the nature of the transactions at issue.

3 **IV. CONCLUSION**

4 Having reviewed the relevant briefing, the documents provided for in camera review, and
5 the remainder of the record, the Court hereby finds and ORDERS:

- 6 1. Microsoft Corporation shall provide the documents still in dispute in accordance with the
7 Court's Order within seven (7) days.
8 2. This matter is now CLOSED.

9 DATED this 17th day of January 2020.

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12 **RICARDO S. MARTINEZ**
13 **CHIEF UNITED STATES DISTRICT JUDGE**
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Attachment A

Designated Summons* IDR IE-2209 (MSFT Documents)				
Doc. Number	Bates Range	Privileged under § 7525?	Additional Explanation	Disclose?
4	PMSTP0000036- PMSTP0000058	Partially Privileged	To the extent the document is seeking, providing, or relaying tax/legal advice from a FATP, it primarily serves a business purpose. However, the page bates stamped PMSTP0000046 is privileged, as it is primarily seeking, providing, or relaying tax/legal advice from a FATP, and may be redacted.	Partially
13	PMSTP0000027- PMSTP0000028	Not Privileged	Microsoft does not establish what, if any, advice from a FATP was involved.	Yes
16	PMSTP0000029- PMSTP0000037	Not Privileged	Microsoft does not establish what, if any, advice from a FATP was involved.	Yes
18	PMSTP0000017- PMSTP0000025	Not Privileged	Microsoft does not establish what, if any, advice from a FATP was involved.	Yes
25				

* Referenced documents are identified in Microsoft's privilege log for IDR IE-2209. *See* Dkt. #141 at 8.

Attachment B

KPMG Central Files Privilege Log[†]				
Doc. Number	Bates Range	Privileged under § 7525?	Additional Explanation	Disclose?
11	Microsoft 0000132– Microsoft 0000144	Privileged.	Tax Shelter Exception Applies	Yes
13	Microsoft 0000103– Microsoft 0000126	Not Privileged.	To the extent the document is seeking, providing, or relaying tax/legal advice from a FATP, it primarily serves a business purpose.	Yes
15	Microsoft 0000130– Microsoft 0000131	Privileged.	Tax Shelter Exception Applies	Yes
24	Microsoft 0000253– Microsoft 0000255	Privileged.	Tax Shelter Exception Applies	Yes
25	ESI0000181– ESI0000181_20	Privileged.	Tax Shelter Exception Applies	Yes
26	Microsoft 0001831– Microsoft 0001850	Privileged.	Tax Shelter Exception Applies	Yes
27	Microsoft 0003928– Microsoft 0003951	Privileged.	Tax Shelter Exception Applies	Yes

[†] Referenced documents are identified in Microsoft’s privilege log for KPMG Central Files. *See* Dkt. #141 at 10.

28	Microsoft 0000128– Microsoft 0000129	Privileged.	Tax Shelter Exception Applies	Yes
29	ESI0000191– ESI0000191_22	Privileged.	Tax Shelter Exception Applies	Yes

Attachment C

KPMG Personal Files Privilege Log[‡]				
Doc. Number	Bates Range	Privileged under § 7525?	Additional Explanation	Disclose?
141	ESI0102078- ESI0102078_4	Privileged	Tax Shelter Exception Applies	Yes
242	ESI0075521	Not Privileged		Yes
243	ESI0075522- ESI0075522_35	Not Privileged		Yes
285	ESI0071771- ESI0071771_2	Not Privileged		Yes
303	ESI0076042- ESI0076042_3	Privileged	Tax Shelter Exception Applies	Yes
311	ESI0073078- ESI0073078_4	Privileged	Tax Shelter Exception Applies	Yes
434	ESI0075679	Privileged	Tax Shelter Exception Applies	Yes
435	ESI0075680- ESI0075680_7	Privileged	Tax Shelter Exception Applies	Yes
436	ESI0022547- ESI0022547_8	Privileged	Tax Shelter Exception Applies	Yes

[‡] Referenced documents are identified in Microsoft's privilege log for KPMG Personal Files. *See* Dkt. #141 at 12–20.

437	ESI0022548- ESI0022548_11	Privileged	Tax Shelter Exception Applies	Yes
451	ESI0022549- ESI0022549_12	Privileged	Tax Shelter Exception Applies	Yes
452	ESI0022550- ESI0022550_13	Privileged	Tax Shelter Exception Applies	Yes
453	ESI0022551- ESI0022551_12	Privileged	Tax Shelter Exception Applies	Yes
461	ESI0023530- ESI0023530_11	Privileged	Tax Shelter Exception Applies	Yes
479	ESI0022552- ESI0022552_14	Privileged	Tax Shelter Exception Applies	Yes
480	ESI0022584- ESI0022584_2	Privileged	Tax Shelter Exception Applies	Yes
501	ESI0073823- ESI0073823_2	Privileged	Tax Shelter Exception Applies	Yes
580	ESI0072383	Privileged	Tax Shelter Exception Applies	Yes
581	ESI0072384- ESI0072384_13	Privileged	Tax Shelter Exception Applies	Yes
582	ESI0072385- ESI0072385_2	Privileged	Tax Shelter Exception Applies	Yes

583	ESI0072386- ESI0072386_13	Privileged	Tax Shelter Exception Applies	Yes
584	ESI0075851- ESI0075851_2	Privileged	Tax Shelter Exception Applies	Yes
585	ESI0075852- ESI0075852_13	Privileged	Tax Shelter Exception Applies	Yes
586	ESI0075853	Privileged	Tax Shelter Exception Applies	Yes
587	ESI0075854- ESI0075854_13	Privileged	Tax Shelter Exception Applies	Yes
592	ESI0022583	Privileged	Tax Shelter Exception Applies	Yes
671	ESI0072283	Privileged	Tax Shelter Exception Applies	Yes
672	ESI0072284- ESI0072284_12	Privileged	Tax Shelter Exception Applies	Yes
680	ESI0022709- ESI0022709_2	Privileged	Tax Shelter Exception Applies	Yes
681	ESI0022710- ESI0022710_2	Privileged	Tax Shelter Exception Applies	Yes
691	ESI0022444	Privileged	Tax Shelter Exception Applies	Yes
694	ESI0022711- ESI0022711_2	Privileged	Tax Shelter Exception Applies	Yes

695	ESI0022865- ESI0022865_2	Privileged	Tax Shelter Exception Applies	Yes
696	ESI0022866- ESI0022866_12	Privileged	Tax Shelter Exception Applies	Yes
697	ESI0023481- ESI0023481_3	Privileged	Tax Shelter Exception Applies	Yes
700	ESI0023486- ESI0023486_3	Privileged	Tax Shelter Exception Applies	Yes
710	ESI0073098- ESI0073098_3	Privileged	Tax Shelter Exception Applies	Yes
742	ESI0103221- ESI0103221_11	Privileged	Tax Shelter Exception Applies	Yes
743	ESI0103222	Not Privileged		Yes
744	ESI0103223- ESI0103223_11	Privileged	Tax Shelter Exception Applies	Yes
746	ESI0075770	Privileged	Tax Shelter Exception Applies	Yes
747	ESI0075771- ESI0075771_13	Privileged	Tax Shelter Exception Applies	Yes
782	ESI0073099	Not Privileged	Li, Lei is not a FATP. Microsoft does not establish what, if any, advice from a FATP is involved.	Yes

846	ESI0075671	Not Privileged		Yes
847	ESI0075672- ESI0075672_10	Not Privileged	Microsoft does not establish how, if at all, this document related to advice it received from a FATP. Rather, it appears to be a case study for internal discussion.	Yes
875	ESI0023474- ESI0023474_2	Privileged	Tax Shelter Exception Applies	Yes
876	ESI0023475- ESI0023475_25	Privileged	Tax Shelter Exception Applies	Yes
897	ESI0115353- ESI0115353_4	Privileged	Tax Shelter Exception Applies	Yes
898	ESI0115354- ESI0115354_28	Privileged	Tax Shelter Exception Applies	Yes
899	ESI0115355- ESI0115355_2	Privileged	Tax Shelter Exception Applies	Yes
909	ESI0115356- ESI0115356_3	Privileged	Tax Shelter Exception Applies	Yes
910	ESI0115357- ESI0115357_30	Privileged	Tax Shelter Exception Applies	Yes
911	ESI0023562- ESI0023562_4	Privileged	Tax Shelter Exception Applies	Yes

964	ESI0074922- ESI0074922_4	Privileged	Tax Shelter Exception Applies	Yes
974	ESI0016472- ESI0016472_5	Privileged	Tax Shelter Exception Applies	Yes
975	ESI0016473- ESI0016473_25	Privileged	Tax Shelter Exception Applies	Yes
1078	ESI0070901	Privileged	Tax Shelter Exception Applies	Yes
1101	ESI0070733	Privileged	Tax Shelter Exception Applies	Yes
1102	ESI0070734- ESI0070734_14	Privileged	Tax Shelter Exception Applies	Yes
1103	ESI0070735- ESI0070735_11	Privileged	Tax Shelter Exception Applies	Yes
1104	ESI0070736- ESI0070736_25	Privileged	Tax Shelter Exception Applies	Yes
1193	ESI0023457- ESI0023457_3	Privileged	Tax Shelter Exception Applies	Yes
1326	ESI0101879	Privileged	Tax Shelter Exception Applies	Yes
1327	ESI0101880- ESI0101880_2	Privileged	Tax Shelter Exception Applies	Yes
1328	ESI0077106- ESI0077106_13	Privileged	Tax Shelter Exception Applies	Yes

1329	ESI0066748	Privileged	Tax Shelter Exception Applies	Yes
1330	ESI0066749- ESI0066749_13	Privileged	Tax Shelter Exception Applies	Yes
1331	ESI0066750	Privileged	Tax Shelter Exception Applies	Yes
1332	ESI0066751- ESI0066751_19	Privileged	Tax Shelter Exception Applies	Yes
1337	ESI0023506	Privileged	Tax Shelter Exception Applies	Yes
1338	ESI0023507- ESI0023507_2	Privileged	Tax Shelter Exception Applies	Yes
1339	ESI0023508- ESI0023508_3	Privileged	Tax Shelter Exception Applies	Yes
1352	ESI0023625	Privileged	Tax Shelter Exception Applies	Yes
1353	ESI0023626- ESI0023626_22	Privileged	Tax Shelter Exception Applies	Yes
1360	ESI0067194	Privileged	Tax Shelter Exception Applies	Yes
1361	ESI0067195- ESI0067195_22	Privileged	Tax Shelter Exception Applies	Yes
1364	ESI0070655	Privileged	Tax Shelter Exception Applies	Yes
1365	ESI0070656- ESI0070656_22	Privileged	Tax Shelter Exception Applies	Yes

1383	ESI0070862	Privileged	Tax Shelter Exception Applies	Yes
1384	ESI0070863- ESI0070863_22	Privileged	Tax Shelter Exception Applies	Yes
1407	ESI0023509- ESI0023509_2	Privileged	Tax Shelter Exception Applies	Yes
1433	ESI0065442	Privileged	Tax Shelter Exception Applies	Yes
1434	ESI0065443- ESI0065443_20	Privileged	Tax Shelter Exception Applies	Yes
1476	ESI0023569- ESI0023569_3	Privileged	Tax Shelter Exception Applies	Yes
1477	ESI0023570	Privileged	Tax Shelter Exception Applies	Yes
1485	ESI0092050- ESI0092050_3	Privileged	Tax Shelter Exception Applies	Yes
1486	ESI0092051	Privileged	Tax Shelter Exception Applies	Yes
1492	ESI0092047- ESI0092047_4	Privileged	Tax Shelter Exception Applies	Yes
1497	ESI0066300- ESI0066300_5	Privileged	Tax Shelter Exception Applies	Yes
1503	ESI0065490- ESI0065490_4	Privileged	Tax Shelter Exception Applies	Yes

1524	ESI0092092	Privileged	Tax Shelter Exception Applies	Yes
1553	ESI0065557- ESI0065557_3	Not Privileged	Microsoft does not establish how, if at all, this document related to advice it received from a FATP.	Yes
1554	ESI0065558- ESI0065558_3	Not Privileged		Yes
1555	ESI0065559- ESI0065559_2	Not Privileged		Yes
1556	ESI0065560	Not Privileged		Yes
1557	ESI0065561- ESI0065561_22	Not Privileged		Yes
1558	ESI0065562- ESI0065562_46	Not Privileged	The government argues that Van Orman's work related to creating a "process narrative" of the foreign entity's business and accounting operation. <i>See</i> Dkt. #145 at 13. Microsoft does not contest the allegation.	Yes
1559	ESI0065563- ESI0065563_39	Not Privileged		Yes
1613	ESI0070332- ESI0070332_3	Not Privileged	Appears related to billing as opposed to advice of a FATP.	Yes

1614	ESI0070334- ESI0070334_18	Privileged	Tax Shelter Exception Applies	Yes
1618	ESI0065154- ESI0065154_2	Not Privileged	Relates to creation of slides for a presentation to “release lab operations people”	Yes
1621	ESI0023520- ESI0023520_2	Not Privileged		Yes
1622	ESI0023521	Not Privileged		Yes
1625	ESI0065172- ESI0065172_3	Not Privileged	Relates to creation of slides for a presentation to “release lab operations people”	Yes
1626	ESI0065173	Not Privileged		Yes
1627	ESI0065174- ESI0065174_6	Not Privileged		Yes
1630	ESI0065129- ESI0065129_4	Privileged	Tax Shelter Exception Applies	Yes
1632	ESI0065131- ESI0065131_3	Privileged	Tax Shelter Exception Applies	Yes
1638	ESI0067817- ESI0067817_2	Privileged	Tax Shelter Exception Applies	Yes
1639	ESI0067818- ESI0067818_2	Privileged	Tax Shelter Exception Applies	Yes

1641	ESI0065125- ESI0065125_5	Privileged	Tax Shelter Exception Applies	Yes
1642	ESI0065126- ESI0065126_4	Privileged	Tax Shelter Exception Applies	Yes
1647	ESI0066663- ESI0066663_5	Privileged	Tax Shelter Exception Applies	Yes
1648	ESI0066665- ESI0066665_4	Privileged	Tax Shelter Exception Applies	Yes
1650	ESI0065122	Privileged	Tax Shelter Exception Applies	Yes
1651	ESI0065225- ESI0065225_2	Privileged	Tax Shelter Exception Applies	Yes
1660	ESI0101619	Privileged	Tax Shelter Exception Applies	Yes
1661	ESI0101620- ESI0101620_16	Privileged	Tax Shelter Exception Applies	Yes
1676	ESI0066978	Not Privileged		Yes
1677	ESI0066979- ESI0066979_19	Privileged	Tax Shelter Exception Applies	Yes
1678	ESI0070794	Not Privileged		Yes
1679	ESI0070795- ESI0070795_19	Privileged	Tax Shelter Exception Applies	Yes

1775	ESI0070999	Not Privileged		Yes
1776	ESI0023432	Not Privileged		Yes
1779	ESI0023435- ESI0023435_20	Privileged	Tax Shelter Exception Applies	Yes
1787	ESI0067061- ESI0067061_4	Privileged	Tax Shelter Exception Applies	Yes
1792	ESI0023431- ESI0023431_4	Privileged	Tax Shelter Exception Applies	Yes
1795	ESI0070796- ESI0070796_3	Privileged	Tax Shelter Exception Applies	Yes

Attachment D

Related Summonses 2 and 3 Privilege Log[§]				
Doc. Number	Bates Range	Privileged under § 7525?	Additional Explanation	Disclose?
19	MSTP9005207- MSTP9005208	Privileged		No
25	MSTP9003447- MSTP9003450	Not Privileged	FATP is only copied on the initial email. Microsoft does not establish what, if any, advice from a FATP was involved.	Yes
43				
52	MSTP9011632- MSTP9011641	Not Privileged	Unclear who created and received document. May be an underlying tax/legal basis, but Microsoft does not establish what, if any, advice from a FATP was involved.	Yes
56	MSTP90005180- MSTP9005200	Not Privileged	Even to the extent any portion of this document is privileged, it has previously been disclosed to the government. <i>See</i> Dkt. #146-50.	Yes

[§] Referenced documents are identified in Microsoft's privilege log for Related Summonses 2 & 3. *See* Dkt. #141 at 22–27.

57	MSTP9013588- MSTP9013621	Partially Privileged	Privileged = MSTP9013589-MSTP9013594. Not Privileged = MSTP9013588; MSTP9013595-MSTP9013621. May be an underlying tax/legal basis, but primarily serves a business purpose.	Partially
65	MSTP9003243- MSTP9003255	Not Privileged	Microsoft does not establish what, if any, advice from a FATP was involved. Much of the document relates to foreign taxation. Document appears related to § 6662 reporting.	Yes
77	MSTP9011465- MSTP9011486	Partially Privileged	Privileged = MSTP9011465-MSTP9011469; MSTP9011483-MSTP9011486. Not Privileged = MSTP9011470- MSTP9011482. May be an underlying tax/legal basis, but Microsoft does not establish what, if any, advice from a FATP was involved.	Partially
83	MSTP9011301- MSTP9011321	Privileged		No

157	MSTP9002194- MSTP9002212	Partially Privileged	Privileged = MSTP9002206-MSTP9002212. Not Privileged = MSTP9002194- MSTP9002205. Microsoft does not establish what, if any, advice from a FATP was involved.	Partially
159	MSTP9001769- MSTP9001852	Partially Privileged	Privileged = MSTP9001807-MSTP9001820; MSTP9001846-MSTP9001852. Not Privileged = MSTP9001769- MSTP9001806; MSTP9001821-MSTP9001845. Microsoft does not establish what, if any, advice from a FATP was involved. Much of the document relates to foreign taxation.	Partially
167				
234	MSTP9004694- MSTP9004755	Not Privileged	Appears to be slides for a “pitch” meeting and to have been shared with both E&Y and KPMG.	Yes

271	MSTP14914988- MSTP1491552	Partially Privileged	Privileged = MSTP1491539-MSTP1491547; MSTP1491550; MSTP1491552. Not Privileged = MSTP1491498- MSTP1491538; MSTP1491548-MSTP1491549; MSTP1491551.	Partially
369				
382	MSTP9003351- MSTP9003403	Not Privileged	Appears to have been shared externally and appears related to foreign taxation.	Yes
395	MSTP9008197- MSTP9008198	Privileged		No
496	MSTP9011294- MSTP9011300	Privileged		No
607				
736				
792				
794				
795				

802	MSTP9008023- MSTP9008042	Partially Privileged	Privileged = MSTP9008030. Not Privileged = MSTP9008023- MSTP9008029; MSTP9008031-MSTP9008042. Tax Shelter Exception Applies	Yes
818	MSTP9000068- MSTP9000081	Privileged	Tax Shelter Exception Applies	Yes
845	MSTP9013964- MSTP9013965	Privileged	To the extent this document is privileged, privilege has been waived by sharing the document with an outside party (joseph.p.tyrell@pwc.com), primarily serving a business purpose.	Yes
852	MSTP9009330- MSTP9009332	Not Privileged	Even to the extent any portion of this document is privileged, it has previously been disclosed to the government. <i>See</i> Dkt. #146-54.	Yes
864	MSTP9000009- MSTP9000010	Privileged	Tax Shelter Exception Applies	Yes
866	MSTP9008011- MSTP9008012	Privileged	Tax Shelter Exception Applies	Yes
870				
881				

882	MSTP9007983- MSTP9007995	Not Privileged	Microsoft does not establish what, if any, advice from a FATP was involved.	Yes
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