# Case 2:19-cv-02456-KJM-DB Document 18 Filed 12/21/19 Page 1 of 9

1	MAYER BROWN LLP	LITTLER MENDELSON, P.C.	
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6	Andrew J. Pincus (pro hac vice pending) Archis A. Parasharami (SBN 321661)	Attorneys for Plaintiffs National Retail Federation, California Retailers Association	
7	1999 K Street, N.W. Washington, D.C. 20006-1101	National Association of Security Companies Home Care Association of America, and	
8	Telephone: (202) 263-3000 Facsimile: (202) 263-3300	California Association for Health Services at Home	
9	Attorneys for Plaintiffs Chamber of Commerce		
10	Of the United States of America and California Chamber of Commerce		
11	v	C DICEDICE COURT	
12	IN THE UNITED STATES DISTRICT COURT		
	FOR THE EASTERN DISTRICT OF CALIFORNIA		
13 14	CHAMBER OF COMMERCE OF THE UNITED STATES OF AMERICA,		
	CALIFORNIA CHAMBER OF COMMERCE,		
15	NATIONAL RETAIL FEDERATION, CALIFORNIA RETAILERS ASSOCIATION,	Case No. 2:19-cv-02456-KJM-DB	
16	NATIONAL ASSOCIATION OF SECURITY COMPANIES, HOME CARE ASSOCIATION	REPLY IN SUPPORT OF PLAINTIFFS'	
17	OF AMERICA, and CALIFORNIA ASSOCIATION FOR HEALTH SERVICES	MOTION FOR A TEMPORARY RESTRAINING ORDER	
18	AT HOME,	Hearing Date: December 23, 2019	
19	Plaintiffs,	Hearing Time: 2:00 p.m. Courtroom: Telephonic Hearing	
20	V.	Hon. Kimberly J. Mueller	
21	XAVIER BECERRA, in his official capacity as	·	
22	the Attorney General of the State of California, LILIA GARCIA BROWER,		
23	in her official capacity as the Labor Commissioner of the State of California, JULIE		
24	A. SU, in her official capacity as the Secretary		
25	of the California Labor and Workforce Development Agency, and KEVIN KISH, in his		
26	official capacity as Director of the		
27	Department of Fair Employment and Housing of the State of California.		
28	Defendants.		

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Defendants do not dispute that, in just over a week, AB 51 will make it a <i>crime</i> for
businesses to enter into arbitration agreements with new or existing employees as a condition of
employment. And the opposition fails to acknowledge that, since filing this lawsuit and their
motion for a preliminary injunction, Plaintiffs have tried to negotiate in good faith with Defendants
to obtain Defendants' agreement to refrain from enforcing the statute, including its criminal
prohibitions, until the preliminary injunction hearing—currently scheduled for January 10, 2020.
If Defendants had agreed to a brief standstill—only 9 days after the statute's effective date—that
would have obviated the need for emergency relief from this Court. But because Defendants have
not meaningfully conferred with Plaintiffs, a temporary restraining order is necessary to maintain
the status quo.

Defendants' arguments that AB 51 is not preempted conflict with controlling Supreme Court precedent. The opposition confirms that AB 51 singles out the "defining trait" of arbitration agreements, "a waiver of the right to go to court" (*Kindred Nursing Centers Limited Partnership v. Clark*, 137 S. Ct. 1421, 1427 (2017)), and makes it a *crime* to enter into workplace contracts with that trait. That is a blatant "singling out" of arbitration agreements "for disfavored treatment," *id.*, and a result antithetical to the Federal Arbitration Act, 9 U.S.C. §§ 1-16 ("FAA"), which "was designed to promote arbitration." *AT&T Mobility LLC v. Concepcion*, 563 U.S. 333, 345 (2011).

As demonstrated in plaintiffs' motions and complaint, California has repeatedly enacted laws and adopted doctrines that violate the FAA. AB 51 is the latest of California's "great variety of devices and formulas declaring arbitration against public policy" that the FAA was enacted to prevent. *Epic Sys. Corp. v. Lewis*, 138 S. Ct. 1612, 1623 (2018) (quoting *Concepcion*, 563 U.S. at 342). But AB51 is exceptionally troubling because it criminalizes the formation of arbitration agreements protected under federal law. Because Defendants have refused to agree to a brief delay in any efforts to enforce AB51, emergency relief is urgently needed to maintain the status quo until this Court can consider Plaintiffs' challenge on January 10.

#### **ARGUMENT**

### A. Plaintiffs' Motion Is Timely.

Defendants fault Plaintiffs for not seeking "a temporary restraining order when they served

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their complaint," rather than "nearly a week after serving their motion for preliminary injunction."		
Opp. 5. The notion that plaintiffs seeking a preliminary injunction should rush to involve the		
courts on an emergency basis is backwards. This Court's own TRO checklist (ECF No. 8-3)		
requires the party seeking a TRO to identify whether the applicant "discuss[ed] alternatives to a		
TRO hearing" and "ask[ed the] opponent to stipulate to a TRO." If Plaintiffs' efforts to hold good-		
faith negotiations with Defendants were a reason to deny the TRO, parties seeking a preliminary		
injunction against the State would have to move for a TRO immediately in all cases, necessitating		
emergency proceedings that could be avoided.		

Indeed, it is telling that Defendants do not discuss the fact that Plaintiffs tried to reach counsel for the Defendants and negotiate a stipulation that would avoid the need for a TRO—but Defendants declined to respond on that point. *See* Declaration of Donald M. Falk, Dkt. No. 8-2, ¶¶ 6-9, 17; *see also* Mot. 9 (ECF No. 8–1).

The opposition further fails to mention that, after filing their TRO motion, Plaintiffs have continued to try in good faith to negotiate a stipulation that would have obviated the need for this Court's consideration of a request for emergency relief. *See* Reply Decl. of Donald M. Falk ¶¶ 6-17 & Exs. A-B. Defendants have never meaningfully engaged in these efforts; instead, Defendants' counsel stated for the first time in an email on Thursday *afternoon* that defendants "will oppose the TRO," with no further explanation. *Id.* ¶ 13 & Ex. A.<sup>1</sup>

Defendants next try to fault plaintiffs for filing this lawsuit less than two months after AB 51 was signed into law. Opp. 5-6. But they offer no authority even suggesting that it somehow constitutes undue delay to challenge the constitutionality of a statute in that timeframe. Defendants suggest that a substantial constitutional challenge to a state statute that involves a coalition of seven plaintiffs (each representing numerous members) is akin to an individual's contesting a foreclosure sale (*see Expose v. Fay Servicing, Inc.*, 2019 WL 4640556 (E.D. Cal. Sept. 24, 2019) (cited at

Defendants also suggest that plaintiffs "could have sought an order shortening time on their motion for a preliminary injunction" (Opp. 6), but Plaintiffs never had a chance to discuss that possibility with defendants in light of defendants' failure to negotiate. The parties have since exchanged competing proposals, but have not reached an agreement as of the filing of this reply. Falk Reply Dec. ¶¶ 21-23.

after enactment. The Legislature can and does provide greater lead times for statutes enacted near the end of a legislative session. *See* AB 2455, 2017-2018 Reg. Sess., 2018 Stats. Ch. 917 (codified at Cal. Health & Saf. Code § 1796.29) (enacted Sept. 29, 2018, effective July 1, 2019). Plaintiffs not only needed to draft a complaint containing sufficient allegations, but also had to address the misleading insertion of Labor Code § 432.6(f), which exempts already-formed arbitration agreements from the statute without affecting the statute's prohibition on forming those agreements as a condition of employment.

Finally, Defendants fail to confront the practical consequence of their position: the

Opp. 5-6)), but the difference between the situations is obvious. For one thing, the shortness of

time may be laid at the feet of the Legislature, which chose an effective date less than three months

Finally, Defendants fail to confront the practical consequence of their position: the immediate filing of lawsuits challenging any potentially invalid state-law rule—combined with a TRO—in order to avoid later arguments by the State that a plaintiff took too long to sue.

# B. Plaintiffs Are Likely To Succeed In Demonstrating That AB 51 Is Preempted By The Federal Arbitration Act.

On the merits, Defendants largely repeat the rationales offered by the California Legislature for why AB 51 purportedly survives federal preemption—rationales that Plaintiffs have already refuted in detail. *See* P.I. Mot. 9-13 (ECF No. 5–1). Those arguments did not persuade Governor Brown when he vetoed AB 51's predecessor, and they should not persuade this Court.

To begin with, it is revealing that Defendants rely on a series of *dissents* to suggest that the FAA requires "equal bargaining power" between the parties. Opp. 7. But that is not the law; indeed, the assertion borders on the frivolous. Of course this Court—like all courts—is bound by the *decisions* of the Supreme Court interpreting the FAA, not the dissents. *See DIRECTV, Inc. v. Imburgia*, 136 S. Ct. 463, 468 (2015). In fact, the Supreme Court in recent years has repeatedly upheld arbitration agreements entered into as a condition of employment—rejecting conclusions to the contrary by federal courts in California. For example, the Ninth Circuit decision reversed by the Supreme Court in *Epic Systems* involved arbitration agreements signed "[a]s a condition of employment." *Morris v. Ernst & Young, LLP*, 834 F.3d 975, 979 (9th Cir. 2016), *rev'd, Epic Systems*, 138 S. Ct. 1612. And even more recently, in *Lamps Plus, Inc. v. Varela*, 139 S. Ct. 1407

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(2019), the Supreme Court reversed another Ninth Circuit decision involving an arbitration agreement that the plaintiff "sign[ed] as a condition of his employment." Varela v. Lamps Plus, Inc., 701 F. App'x 670, 671 (9th Cir. 2017), rev'd, 139 S. Ct. 1407. Those binding precedents squarely foreclose Defendants' position that the FAA has no effect on a state-law rule prohibiting the use of arbitration as a condition of employment.

AB 51 flatly violates Section 2 of the FAA by imposing restrictions on the ability of businesses to enter into arbitration agreements with their workers that do not apply to other types of contracts, including other conditions of employment. After all, nearly any contract term (salary, benefits, and the like) may be a condition of employment or other working relationship except, under AB 51, a term that requires a substitute for litigation in court. See Mot. 5. As the Supreme Court has put it, States may not "decide that a contract is fair enough to enforce all its basic terms (price, service, credit), but not fair enough to enforce its arbitration clause." *Doctor's Assocs., Inc.* v. Casarotto, 517 U.S. 681, 686 (1996) (quoting Allied-Bruce Terminix Cos. v. Dobson, 513 U.S. 265, 281 (1995)). AB 51 runs headlong into that principle by treating arbitration, unlike other contractual terms, as an impermissible condition of employment. States lack the power to treat arbitration as a harm to be avoided.

Next, as Defendants concede, AB 51 labels making arbitration agreements a condition of employment as an "unfair hiring practice[]" and makes engaging in that practice a *crime*. Opp. 8; see Cal. Lab. Code § 433. Defendants' insistence that AB 51 does not "discourage arbitration" (Opp. 1) makes no sense; the (wholly improper) purpose of the California Legislature was to discourage the formation of workplace arbitration agreements by making it criminal to do so as a condition of employment.

Defendants next repeat the exact semantic legerdemain that *Kindred* rejected when they maintain that AB 51 does not single out arbitration agreements because it prevents the waiver of the right to go to court (and "pursue class actions") in "both arbitration and non-arbitration agreements." Opp. 2 & n.3, 7-8. But "a waiver of the right to go to court" is the "primary characteristic of an arbitration agreement," and Section 2 of the FAA forbids States from "subjecting [arbitration agreements], by virtue of their defining trait, to uncommon barriers."

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Kindred, 137 S. Ct. at 1427. As Justice Kagan explained for the Court, any such rule, even if it "avoid[s] referring to arbitration by name," "covertly accomplishes" the impermissible objective of disfavoring arbitration agreements by instead "disfavoring contracts that (oh so coincidentally) have the defining features of arbitration agreements." *Id.* at 1426 (citing *Concepcion*, 563 U.S. at 341; *Perry v. Thomas*, 482 U.S. 483, 493 n.9); *see also Concepcion*, 563 U.S. at 342-44. As the U.S. Supreme Court recently reiterated, Section 2's "savings clause does not save defenses that target arbitration either by name *or by more subtle methods*." *Epic*, 138 S. Ct. at 1622 (emphasis added). Defendants' attempt to salvage AB 51 cannot be squared with these holdings.

Finally, Defendants try to obscure the issue by pointing out AB 51's language stating that the statute is not "intended to invalidate a written arbitration agreement that is otherwise enforceable under the Federal Arbitration Act." Opp. 8 (quoting Cal. Labor Code § 432.6(f)). But defendants do not deny that AB 51 penalizes businesses, including with potential criminal liability, for *forming* an arbitration agreement after the statute goes into effect. Criminalizing the formation of a federally protected arbitration agreement is preempted just as much as refusing to enforce an arbitration agreement once made. *See* P.I. Mot. 12 (ECF No 5–1). A contrary result not only "would make it trivially easy for States to undermine the [FAA]," *Kindred*, 137 S. Ct. at 1428, but directly conflicts with the FAA's objective "to promote arbitration," *Concepcion*, 563 U.S. at 345, by deterring businesses from entering into arbitration agreements as a routine condition of employment. Accordingly, AB 51 not only violates Section 2, but also is preempted because it "stands as an obstacle to the accomplishment and execution of the full purposes and objectives of Congress," as expressed in the FAA. *Id.* at 352 (quoting *Hines v. Davidowitz*, 312 U.S. 52, 67 (1941).

## C. Defendants' Arguments On The Remaining Factors Are Meritless.

Defendants have little to say on the remaining factors supporting entry of a temporary restraining order. They acknowledge that their argument against Plaintiffs' showing of irreparable harm rests almost entirely on their premise that there is an "absence of any likely FAA preemption." Opp. 9. But that premise is wrong for all of the reasons just discussed.

Beyond that, Defendants offer only a single paragraph decrying as "conjecture" and

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"opinion" Plaintiffs' detailed showing of the irreparable harms that they and their members will suffer in the absence of emergency relief. *See* Mot. 6-8 (ECF No. 8–1)); P.I. Mot. 13-17 (ECF No. 5–1); Declaration of Brian Maas (ECF No.5–2).<sup>2</sup> Defendants insist that "[n]othing in AB 51 prevents employers and their employees from entering into agreements to arbitrate." Opp. 9. Nothing, that is, except the risk of criminal prosecution. Defendants simply ignore Plaintiffs' showing that the only practical approach to ensure compliance with AB 51 is to cease entering into predispute arbitration agreements altogether, in order to avoid the genuine possibility that a court or one of the Defendants would deem the process for entering into the arbitration agreement insufficiently "voluntary." *See* P.I. Mot. 15 (ECF No. 5–1).

Moreover, Defendants' attempt to downplay the benefits of arbitration as "highly speculative" (Opp. 9) runs headlong into the Supreme Court's repeated recognition of those benefits to businesses and workers alike. *See* Mot. 1-2 (citing *Circuit City Stores, Inc. v. Adams*, 532 U.S. 105, 122-23 (2001)). That recognition, of course, is embodied in the FAA itself, which Congress enacted to promote arbitration. And Defendants have identified *no* harm whatsoever to *them* that would result from the entry of a TRO for the short period of time until the Court can resolve the preliminary injunction motion.

Finally, Defendants' assertion that enforcement of AB 51 is in the public interest (Opp. 10) is likewise based on their incorrect premise that AB 51 is not preempted by the FAA. Defendants ignore entirely the weight of authority (cited at Mot. 9 (ECF No. 8–1)) explaining that the public interest is always served by enjoining enforcement of invalid provisions of state law.

Plaintiffs will separately oppose Defendants' evidentiary objections to the Maas Declaration, Dkt. No. 15.

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1	CONCLUSION		
2	The Court should enter a temporary restraining order prohibiting Defendants from		
3	enforcing AB 51 pending the resolution of Plaintiffs' motion for a preliminary injunction.		
4			
5	Dated: December 21, 2019 Respectfully submitted,		
6	Day /a/Day ald M. Ealls		
7	By: <u>/s/ Donald M. Falk</u> Donald M. Falk (SBN 150256) Two Palo Alto Square		
8	3000 El Camino Real Palo Alto, CA 94306-2112		
9	(650) 331-2000 (650) 331-4000 (fax)		
10	dfalk@mayerbrown.com		
11	Andrew J. Pincus ( <i>pro hac vice pending</i> ) Archis A. Parasharami (SBN 321661)		
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15	aparasharami@mayerbrown.com		
<ul><li>16</li><li>17</li></ul>	Counsel for Plaintiffs Chamber of Commerce of the United States of America and California Chamber of Commerce		
18	Erika C. Frank (SBN 221218)		
19	CALIFORNIA CHAMBER OF COMMERCE 1215 K Street, Suite 1400		
20	Sacramento, CA 95814 (916) 444-6670 erika.frank@calchamber.com		
21	Counsel for Plaintiff California Chamber of		
22	Counsel for Flainly California Chamber of Commerce		
23	Steven P. Lehotsky* Jonathan Urick*		
24	U.S. CHAMBER LITIGATION CENTER 1615 H Street, NW		
25	Washington, DC 20062 (202) 463-5337		
26	(202) 463-5346 (fax) slehotsky@uschamber.com		
27	Counsel for Plaintiff Chamber of Commerce of the		
28	United States of America		
	7		

	Case 2:19-cv-02456-KJM-DB	Document 18 Filed 12/21/19 Page 9 of 9
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5		bsarchet@littler.com mbaskin@littler.com
6		Counsel for Plaintiffs National Retail Federation,
7		California Retailers Association, National Association of Security Companies, Home Care
8		Association of America, and California Association for Health Services at Home
9		* Motion for Admission Pro Hac Vice To Be Filed
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#### Case 2:19-cv-02456-KJM-DB Document 18-1 Filed 12/21/19 Page 1 of 4 1 MAYER BROWN LLP LITTLER MENDELSON, P.C. Donald M. Falk (SBN 150256) Bruce J. Sarchet (SBN 121042) Two Palo Alto Square Maurice Baskin (pro hac vice to be filed) 500 Capitol Mall, Suite 200 3 3000 El Camino Real Palo Alto, CA 94306-2112 Sacramento, CA 95814 4 Telephone: (650) 331-2000 Telephone: (916) 830-7200 Facsimile: (650) 331-4000 (916) 561-0828 Facsimile: 5 Andrew J. Pincus (pro hac vice pending) Attorneys for Plaintiffs National Retail Archis A. Parasharami (SBN 321661) Federation, California Retailers Association 1999 K Street, N.W. National Association of Security Companies 7 Washington, D.C. 20006-1101 Home Care Association of America, and Telephone: (202) 263-3000 California Association for Health Services 8 Facsimile: (202) 263-3300 at Home 9 Attorneys for Plaintiffs Chamber of Commerce Of the United States of America and California 10 Chamber of Commerce 11 IN THE UNITED STATES DISTRICT COURT 12 FOR THE EASTERN DISTRICT OF CALIFORNIA 13 CHAMBER OF COMMERCE OF THE UNITED STATES OF AMERICA. 14 CALIFORNIA CHAMBER OF COMMERCE, NATIONAL RETAIL FEDERATION, 15 CALIFORNIA RETAILERS ASSOCIATION. Case No. 2:19-cv-02456-KJM-DB NATIONAL ASSOCIATION OF SECURITY COMPANIES, HOME CARE ASSOCIATION 16 REPLY DECLARATION OF DONALD OF AMERICA, and CALIFORNIA M. FALK IN SUPPORT OF MOTION 17 ASSOCIATION FOR HEALTH SERVICES FOR TEMPORARY RESTRAINING AT HOME, **ORDER** 18 Plaintiffs, Hearing Date: December 23, 2019 19 Hearing Time: 2:00 p.m. V. Courtroom: 3, 15th Floor (telephonic) 20 Hon. Kimberly J. Mueller XAVIER BECERRA, in his official capacity as 21 the Attorney General of the State of California, ORAL ARGUMENT REQUESTED LILIA GARCIA BROWER, 22 in her official capacity as the Labor Commissioner of the State of California, JULIE 23 A. SU, in her official capacity as the Secretary of the California Labor and Workforce 24 Development Agency, and KEVIN KISH, in his 25 official capacity as Director of the California Department of Fair Employment and 26 Housing of the State of California. 27 Defendants. 28

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I, Donald M. Falk, hereby declare that:

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1. I submit this reply declaration in support of Plaintiffs' Motion for a Temporary Restraining Order. I have personal knowledge of the statements in this declaration and, if called

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as a witness, I could and would testify to their truth.

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of Commerce of the United States of America and California Chamber of Commerce, and have

I am a partner in the law firm of Mayer Brown LLP, counsel for plaintiffs Chamber

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been an active member of the California Bar since 1990.

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3. The complaint in this action was served on December 10 and 11, 2019.

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4. As my earlier declaration stated, I first succeeded in making contact with Defendants' counsel, with Deputy Attorney General Chad Stegeman, on Friday, December 13.

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5. In my communications with Mr. Stegeman (who now represents all Defendants), I

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raised the possibility that, if the Defendants would commit not to enforce AB 51 until the Motion

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for a Preliminary Injunction was heard and decided, Plaintiffs would not need to file a motion for

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temporary restraining order and also would be willing to set the preliminary injunction hearing for

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a later date so that the parties would not have to draft the opposition and reply briefs over the

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holidays.

6. Mr. Stegeman appeared for Defendants Becerra, Su, and Kish on December 17

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(ECF No. 12). He did not appear for Defendant Brower until he filed the Opposition to Plaintiffs'

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Motion for a Temporary Restraining Order shortly before noon on December 20.

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7. I continued to try to engage Mr. Stegeman in discussions about alternatives to a

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temporary restraining order.

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of 12:05 that day, I reiterated to Mr. Stegeman that "Plaintiffs remain open to discuss a stipulated

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alternative" to a temporary restraining order. A true and correct copy of an email string beginning

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with that December 17 email is attached as Exhibit A.

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9. I left a voicemail for Mr. Stegeman to the same effect at 12:34 p.m. on December

At 12:32 p.m. on December 17, in my email forwarding the Court's minute order

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10. Mr. Stegeman did not respond to my suggestion of a stipulated alternative to a TRO,

- but instead presented a form extension of the time to answer the complaint without mentioning the
- TRO or other possible adjustments to the schedule for the motion for a preliminary injunction. See
- 3 | Ex. A.
  - 11. At 4:07 p.m., I responded to Mr. Stegeman, asking to "address the standstill issue first" before addressing the less urgent matter of the time to answer the complaint. I also stated my "hope" that "the Labor Commissioner," for whom Mr. Stegeman had not yet appeared, would "sign[] on soon" to be represented by Mr. Stegeman. See Ex. A.
    - 12. I received no response from Mr. Stegeman. I emailed him again at 3:30 p.m. on December 18, asking whether he had his "last client," *i.e.*, Defendant Brower, and stating that "it would be good to see if we can reach an agreement before you have to file your response" to the Motion for a Temporary Restraining Order, and asking him to "[I]et me know." *See* Ex. A.
    - 13. I received no response until 2:30 p.m. on December 19, at which time Mr. Stegeman informed me for the first time that the Labor Commissioner in fact had contacted him on Monday, December 16. That is before the Motion for a Temporary Restraining Order was filed and served (and before Mr. Stegeman appeared for the other three defendants). Mr. Stegeman stated that the Defendants would "oppose the TRO." He did not mention my repeated offers to discuss a stipulated alternative. *See* Ex. A.
    - 14. Twelve minutes later, at 2:42 p.m., I responded to Mr. Stegeman in an email stating: "I take it you have no interest in discussing some other form of preserving the status quo." *See* Ex. A.
  - 15. At 6:55 p.m., Mr. Stegeman stated that it was "probably too late to do anything," but asked him to "let me know what you have in mind." *See* Ex. A.
  - 16. I responded by reiterating our offer to move the hearing to a date later than January 10 if Defendants would commit not to enforce AB 51 against agreements entered into before this Court ruled on the Motion for a Preliminary Injunction. *See* Ex. A.
    - 17. Mr. Stegeman did not respond.
  - 18. Had Defendants engaged with us to discuss alternatives to a Temporary Restraining Order, Plaintiffs would have been willing to negotiate a solution.

## Case 2:19-cv-02456-KJM-DB Document 18-1 Filed 12/21/19 Page 4 of 4 1 19. Rather than negotiate, Defendants instead chose to present their response in their Opposition to the Motion for a Temporary Restraining Order, filed at 11:51 a.m. on December 20, 2 3 where they chided us for "not seeking an order shortening time on their motion for a preliminary 4 injunction." ECF No. 14, at 6:5-6. 5 20. At 1:12 p.m., on December 20, in response to the statement in the Opposition, I 6 emailed Mr. Stegeman offering "to stipulate to any hearing date that the Court makes available on 7 or before December 31, 2019, with an appropriately shortened briefing schedule." I asked him to 8 "let me know if we can inform the Court that you concur in this request," and for an "immediate 9 response to this e-mail." A true and correct copy of an email string beginning with that email is 10 attached as Exhibit B. 11 21. Mr. Stegeman responded at 5:38 p.m. that he would agree to a shortened briefing 12 schedule only if Plaintiffs would waive reply. He also asserted that the Labor Commissioner had 13 not been properly served until December 16, implying that service on her, and acceptance of 14 service, at the address she holds out to the public as her San Francisco office is inadequate. See 15 Declaration of Donald M. Falk, ECF No. 8–2, ¶¶ 12-15. See Ex. B. 16 22. On Saturday, December 21, I declined to waive reply, but offered (should the Court 17 approve and set a hearing on the preliminary injunction before January 1) to file our reply by noon 18 the day before the hearing, provided that Defendants file their opposition 24 hours earlier. See Ex. 19 В. 20 23. I will immediately inform the Court if the parties agree to request an expedited 21

hearing and briefing schedule on the motion for a preliminary injunction.

I declare under penalty of perjury that the foregoing is true and correct.

Executed this 21st day of December 2019, at Oakland, California.

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## Falk, Donald M.

From: Falk, Donald M. <DFalk@mayerbrown.com>
Sent: Thursday, December 19, 2019 8:50 PM

**To:** Chad Stegeman

**Subject:** Re: Activity in Case 2:19-cv-02456-KJM-DB Chamber of Commerce of the USA et al v.

Becerra et al Minute Order.

Chad - It is late In the day, but we propose that your clients agree not to enforce AB51 against agreements entered until before the court rules on the motion for a preliminary injunction. We will agree to move the hearing (and thus the briefing schedule) back to a date mutually satisfactorily (and at this point any of her Friday hearing dates in January look fine to us).

Thanks, Don

Sent from my iPhone

On Dec 19, 2019, at 6:55 PM, Chad Stegeman < chad.stegeman@doj.ca.gov> wrote:

#### \*\*EXTERNAL SENDER\*\*

As a practical matter, it's probably too late to do anything on this, but let me know what you have in mind.

**From:** Falk, Donald M. <DFalk@mayerbrown.com> **Sent:** Thursday, December 19, 2019 2:41:36 PM

To: Chad Stegeman

Subject: RE: Activity in Case 2:19-cv-02456-KJM-DB Chamber of Commerce of the USA et al v. Becerra et

al Minute Order.

I take it that means you have no interest in discussing some other form of preserving the status quo?

Donald M. Falk

Partner

Certified Appellate Specialist, California State Bar Board of Legal Specialization

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Please consider the environment before printing this e-mail. If you need to print it, consider printing it double-sided.

----Original Message-----

From: Chad Stegeman < Chad. Stegeman@doj.ca.gov>

Sent: Thursday, December 19, 2019 2:30 PM

To: Falk, Donald M. <DFalk@mayerbrown.com>

Subject: RE: Activity in Case 2:19-cv-02456-KJM-DB Chamber of Commerce of the USA et al v. Becerra et al Minute Order.

\*\*EXTERNAL SENDER\*\*

Don,

Yes. The Labor Commissioner was served Monday, and they quickly contacted me. We will oppose the TRO.

Chad A. Stegeman | Deputy Attorney General | California Department of Justice Government Law Section | 455 Golden Gate Ave., Suite 11000 | San Francisco, CA 94102 t (415) 510-3624 | f (415) 703-5843 | e chad.stegeman@doj.ca.gov<mailto:chad.stegeman@doj.ca.gov>

Sent from my iPhone

From: Falk, Donald M. <DFalk@mayerbrown.com> Sent: Wednesday, December 18, 2019 3:30 PM

To: Falk, Donald M. <DFalk@mayerbrown.com>; Chad Stegeman <Chad.Stegeman@doj.ca.gov>

Subject: RE: Activity in Case 2:19-cv-02456-KJM-DB Chamber of Commerce of the USA et al v. Becerra et al

Minute Order.

Chad – Have you gotten your last client yet? It would be good to see if we can reach an agreement before you have to file your response to the MTRO. Let me know. Thanks, Don

Donald M. Falk

Partner

Certified Appellate Specialist, California State Bar Board of Legal Specialization Mayer Brown LLP Two Palo Alto Square, Suite 300

3000 El Camino Real

Palo Alto, CA 94306-2112

United States of America

T+1 650 331 2030

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## Case 2:19-cy-02456-KJM-DB, Document 18-2, Filed 12/21/19, Page 3 of 5 3DJFShKnpVeolXiSmbMUGwMO2ZaeLSnPBM9iodYbVFqgs-253D-26amp-3Breserved-3D0-

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From: Falk, Donald M. <DFalk@mayerbrown.com<mailto:DFalk@mayerbrown.com>>>

Sent: Tuesday, December 17, 2019 4:07 PM

To: Chad Stegeman <chad.stegeman@doj.ca.gov<mailto:chad.stegeman@doj.ca.gov>>

Subject: Re: Activity in Case 2:19-cv-02456-KJM-DB Chamber of Commerce of the USA et al v. Becerra et al Minute Order.

Hi Chad. Hope the Labor Commissioner signs on soon. Let's address the standstill issue first. I will review this stip for form. Thanks, Don Sent from my iPhone

On Dec 17, 2019, at 1:40 PM, Chad Stegeman <chad.stegeman@doj.ca.gov<mailto:chad.stegeman@doj.ca.gov>> wrote:

#### \*\*EXTERNAL SENDER\*\*

Thanks Don, for forwarding the below. I'll enter an appearance later today so I can begin receiving the notices. Also, per our discussion yesterday, I've attached a stipulation re responding to the complaint under LR 144. This will push a response date out of the holidays and past the PI hearing so we can deal with it then. It's written on behalf of all defendants, which I anticipate representing in the near term. Please let me know if you approve.

#### Chad

From: Falk, Donald M. <DFalk@mayerbrown.com<mailto:DFalk@mayerbrown.com>>>

Sent: Tuesday, December 17, 2019 12:32 PM

To: Chad Stegeman < Chad. Stegeman@doj.ca.gov<mailto:Chad. Stegeman@doj.ca.gov>>; Paula Pearlman < Paula. Pearlman@dfeh.ca.gov<mailto:Paula. Pearlman@dfeh.ca.gov>>;

tbichsel@dir.ca.gov<<u>mailto:tbichsel@dir.ca.gov</u>>

Subject: Fwd: Activity in Case 2:19-cv-02456-KJM-DB Chamber of Commerce of the USA et al v. Becerra et al Minute Order.

Counsel- Below please find the district court's minute order entered shortly after noon today, stating that any opposition to the TRO must be filed by noon on Friday, December 20. Plaintiffs remain open to discuss a stipulated alternative.

Regards,

Don

Sent from my iPhone

Begin forwarded message:

From: "caed\_cmecf\_helpdesk@caed.uscourts.gov<mailto:caed\_cmecf\_helpdesk@caed.uscourts.gov>"

# Case 2:19-cy-02456-KJM-DB Document 18-2 Filed 12/21/19 Page 4 of 5 <a href="mailto:caed\_cmecf\_helpdesk@caed.uscourts.gov">caed\_cmecf\_helpdesk@caed.uscourts.gov</a>

Date: December 17, 2019 at 12:05:29 PM PST

To: "CourtMail@caed.uscourts.dcn<mailto:CourtMail@caed.uscourts.dcn>"

<CourtMail@caed.uscourts.dcn<mailto:CourtMail@caed.uscourts.dcn>>

Subject: Activity in Case 2:19-cv-02456-KJM-DB Chamber of Commerce of the USA et al v. Becerra et al Minute

Order.

#### \*\*EXTERNAL SENDER\*\*

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U.S. District Court

Eastern District of California - Live System Notice of Electronic Filing

The following transaction was entered on 12/17/2019 at 12:04 PM PST and filed on 12/17/2019 Case Name:

Chamber of Commerce of the USA et al v. Becerra et al

Case Number:

#### 2:19-cv-02456-KJM-

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Document Number:

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#### Docket Text:

MINUTE ORDER issued by Relief Courtroom Deputy G. Michel for District Judge Kimberly J. Mueller on 12/17/2019: The court is in receipt of Plaintiffs' Motion for Temporary Restraining Order. ECF No. [8]. Plaintiffs noticed the motion for hearing on a date and time the court is unavailable. Accordingly, the 12/19/2019 motion hearing is VACATED. Plaintiffs shall immediately notify defendants that they may file any opposition to the motion no later than noon on 12/20/2019; Plaintiffs shall provide notice to the court that they have fulfilled this directive. The court will on its own motion set a telephonic hearing if it deems a hearing necessary. IT IS SO ORDERED. (Text Only Entry) (Michel, G.)

2:19-cv-02456-KJM-DB Notice has been electronically mailed to:

Bruce J. Sarchet bsarchet@littler.com<mailto:bsarchet@littler.com>, lmichel@littler.com<<u>mailto:lmichel@littler.com</u>>, mbaskin@littler.com<<u>mailto:mbaskin@littler.com</u>>, vdowney@littler.com<<u>mailto:vdowney@littler.com</u>>

Donald M. Falk dfalk@mayerbrown.com<mailto:dfalk@mayerbrown.com>

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### Falk, Donald M.

From: Falk, Donald M.

Sent: Saturday, December 21, 2019 12:15 PM

**To:** Chad Stegeman **Cc:** Parasharami, Archis A.

**Subject:** RE: Chamber of Commerce v. Becerra (AB 51)

### Chad -

As you know, we first spoke last Friday, December 13. During that conversation, I raised our proposal of a standstill agreement—i.e., that the State defendants would not enforce AB51 until resolution of the motion for a preliminary injunction. I pointed out that an agreement of that kind would have allowed for a briefing schedule that did not center on the holidays. You declined to engage at that point because you said you did not yet represent any of the defendants. I repeatedly sought to open a discussion on this topic—on which there was room for give-and-take--but you did not respond to those overtures until Thursday night at 6:55 p.m. You did not even correct my misimpression that you had not yet been contacted by the Labor Commissioner, who you now say reached out to you on Monday, December 16. If you had responded to my repeated requests to discuss an informal resolution, the parties could have conferred about a range of scheduling options that might have made a TRO unnecessary, whether by preserving the status quo in whole or in part, or by accelerating briefing on the preliminary injunction motion.

On the last point, we would welcome an expedited briefing schedule on the motion for a preliminary injunction. We are unwilling to waive reply, but with the Court's permission will agree to file our reply by noon on the day before the hearing, provided that you file your opposition at least 24 hours before then.

Finally, I am surprised to hear that you believe the Labor Commissioner was not properly served. As you know, we served the Labor Commissioner at the address she holds out to the public as her San Francisco office. Someone at that address signed to accept service. If you believe that address is nonetheless an improper address at which to serve the Labor Commissioner, I would appreciate an explanation.

You are authorized to file the stipulated extension of time to answer the complaint with my esignature.

_		_
Rec	ıards.	Don

\_\_\_\_\_

Donald M. Falk

Partner

Case 2:19-cv-02456-KJM-DB Document 18-3 Filed 12/21/19 Page 2 of 5 Certified Appellate Specialist, California State Bar Board of Legal Specialization Mayer Brown LLP Two Palo Alto Square, Suite 300 3000 El Camino Real Palo Alto, CA 94306-2112 United States of America T +1 650 331 2030

https://www.appellate.net/lawyers/donald-m-falk/ mayerbrown.com

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----Original Message----

From: Chad Stegeman < Chad. Stegeman@doj.ca.gov>

Sent: Friday, December 20, 2019 5:37 PM

To: Falk, Donald M. <DFalk@mayerbrown.com>

Cc: Parasharami, Archis A. <AParasharami@mayerbrown.com>

Subject: RE: Chamber of Commerce v. Becerra (AB 51)

\*\*EXTERNAL SENDER\*\*

Don,

I did not decline to engage with you about the schedule for the PI motion, which you unilaterally set before we were served and I became involved here. So I'm not sure what you are talking about. Note-I first filed my notice of appearance on behalf of only some of my clients on Tuesday afternoon, three days ago. And you did not approach us about shortening time for the motion, but rather you wanted us, at the last minute, to stipulate to a TRO. One of my clients was first served on Monday (notice for the PI is improper as to this client).

Given I now have a week to respond to a PI motion, with a weekend and holidays that considerably shorten that time, I cannot agree to shorten the time to oppose the motion. In an attempt to move this along, if you waive the reply, extend the time to respond to the complaint under LR 144 so I don't have to focus on another filing on December 31, and the court has a hearing date available on the 31st, I can run the possibility of a shortened hearing schedule by my clients.

Chad

Case 2:19-cv-02456-KJM-DB Document 18-3 Filed 12/21/19 Page 3 of 5 Chad A. Stegeman | Deputy Attorney General | California Department of Justice Government Law Section | 455 Golden Gate Ave., Suite 11000 | San Francisco, CA 94102 t (415) 510-3624 | f (415) 703-5843 | e chad.stegeman@doj.ca.gov<mailto:chad.stegeman@doj.ca.gov>

From: Falk, Donald M. <DFalk@mayerbrown.com>

Sent: Friday, December 20, 2019 1:12 PM

To: Chad Stegeman < Chad. Stegeman@doj.ca.gov>

Cc: Parasharami, Archis A. <AParasharami@mayerbrown.com>

Subject: Chamber of Commerce v. Becerra (AB 51)

## Chad -

Given that you declined to engage with me in any discussions about the schedule for the PI motion, I was surprised to see in your brief that you are apparently willing to shorten time for the hearing on the preliminary injunction. Had you engaged in any discussions as I requested, we certainly would have raised that approach.

Plaintiffs will be happy to stipulate to any hearing date that the Court makes available on or before December 31, 2019, with an appropriately shortened briefing schedule. Please let me know if we can inform the Court that you concur in this request.

I would appreciate your immediate response to this e-mail.

Thanks, Don

Donald M. Falk

Partner

Certified Appellate Specialist, California State Bar Board of Legal Specialization Mayer Brown LLP Two Palo Alto Square, Suite 300

3000 El Camino Real

Palo Alto, CA 94306-2112

United States of America

T +1 650 331 2030

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falk%2F&data=01%7C01%7CDFalk%40mayerbrown.com%7Cb783192dfe8f4df07e3c08d785b642 5c%7C09131022b7854e6d8d42916975e51262%7C0&sdata=gozt1OzdJCe0ZZRaELt6XmO73hpFZ SOu4bfU7ss8GcA%3D&reserved=0<https://nam01.safelinks.protection.outlook.com/?url=https% Case 2:19-cv-02456-KJM-DB Document 18-3 Filed 12/21/19 Page 4 of 5 3A%2F%2Furldefense.proofpoint.com%2Fv2%2Furl%3Fu%3Dhttps-

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